DISTRICT JUDGE JOHN C. COUGHENOUR 1 2 3 4 5 UNITED STATES DISTRICT COURT 6 WESTERN DISTRICT OF WASHINGTON 7 AT SEATTLE 8 **CLASS ACTION** C.S., a minor, by and through his mother, SONYA STOKES, J.R., a minor, by and through 9 his mother, QUINIECA TAYLOR, D.B., a No. 2:17-cv-01560-JCC minor, by and through his mother, KIMBERLEY 10 FALL, and K.C., by and through his guardian ad FIRST AMENDED COMPLAINT FOR litem, MARIE CALLENDRET, on behalf of 11 INJUNCTIVE AND DECLARATORY themselves and all others similarly situated, **RELIEF** 12 Plaintiffs, 13 VS. 14 KING COUNTY, Defendant. 15 16 I. PRELIMINARY STATEMENT 17 1.1 This class-action civil-rights lawsuit challenges King County's pervasive policy 18 and practice of holding children who have not been convicted of any crime in long term solitary 19 confinement ("isolation") at King County's Maleng Regional Justice Center ("RJC") at the King 20 County Jail and of denying children held at the RJC an adequate education. 21 1.2 Despite a scientific consensus that isolation places children at risk of serious 22 emotional, psychological and physical harm, King County has embraced its frequent and COLUMBIA LEGAL SERVICES FIRST AMENDED COMPLAINT FOR **Institutions Project** INJUNCTIVE AND DECLARATORY RELIEF-101 Yesler Way, Suite 300 Page 1 Seattle, WA 98104 No. 2:17-cv-01560-JCC (206) 464-0838 (phone); (206) 382-3386 (fax)

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arbitrary use at the RJC and King County Jail.

- 1.3 King County regularly confines children incarcerated at the RJC alone in miniscule, barren cells for 23 or 24 hours a day in a unit dedicated to isolating children ("Children's Isolation Unit"). King County holds children in these isolation cells for weeks or months on end.
- 1.4 These children, many of whom already have mental illnesses, have little to nothing to do in their isolation cells: no meaningful human interaction, little to no education or programming, no music or television, and very few reading materials. Even when allowed out of their cells, children in isolation are alone in the day room. Any "recreation" the children in isolation receive takes place alone in an empty, concrete pen.
- 1.5 Isolating children so that they have minimal meaningful social contact causes trauma, depression, anxiety, and psychosis, increases the risk of suicide and self-harm, and permanently interferes with a child's psychological and social development. For children with mental illnesses or disabilities, the risk of harm from isolation is even greater because those illnesses or disabilities worsen.
- 1.6 Compounding the profound consequences of King County's wanton use of isolation, King County is also denying all children held at the RJC basic educational services and programming.
- 1.7 King County gives children in isolation only a few minutes of face-to-face instruction. They are then left to complete paper worksheets alone in their cells.
 - 1.8 Even children in general population get no more than an hour of instruction.
 - 1.9 The vast majority of children injured by King County's illegal actions are children

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-

Page 2

No. 2:17-cv-01560-JCC

13 14

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2122

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 3 No. 2:17-cv-01560-JCC

of color. Of the children King County sent to the RJC in 2016 86% were children of color. In 2015, every child King County locked up at the RJC were a child of color.

- 1.10 By holding children in isolation for long periods of time and refusing to provide them an adequate education, King County has violated and continues to violate the rights of all children held at the RJC; rights guaranteed them by the United States and Washington constitutions, the Individuals with Disabilities Education Act ("IDEA") and other applicable laws.
- 1.11 Plaintiffs seek to certify a class of all children King County currently houses at the RJC and all such children it will hold there in the future and ask the Court to issue declaratory and injunctive relief that will end King County's unlawful policies and practices.

II. PARTIES

Plaintiffs

- 2.1 The Plaintiff, D.B., represented by his mother Kimberley Fall, is a minor under the age of 18, who has been injured by King County's actions as described herein.
- 2.2 The Plaintiff, C.S., represented by his mother Sonya Stokes, is a minor under the age of 18, who has been injured by King County's actions as described herein.
- 2.3 The Plaintiff, J.R., represented by his mother Quinieca Taylor, is a minor under the age of 18, who has been injured by King County's actions as described herein.
- 2.4 The Plaintiff, K.C., represented by his stepmother/guardian ad litem Maria Callendret, is a minor under the age of 18, who has been injured by King County's actions as described herein.

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Defendant

- 2.5 Defendant King County owns and operates the RJC and is responsible for the unlawful policies, practices and practices and customs challenged by Plaintiffs.
- 2.6 King County employees, agents or others operating at King County's direction are hereinafter referred to as "jail staff" or "jail staff person."
- 2.7 King County is responsible for the actions or inactions described herein committed by any jail staff person.
- 2.8 King County failed to properly train or supervise jail staff and failed to properly promulgate policies and standards to ensure that the RJC and the King County Jail are operated in a lawful manner.
- 2.9 The actions or inactions described herein committed by King County or by its jail staff were taken under color of state law and constitute state action for all purposes.

III. <u>FACTS</u>

King County Holds Children In Isolation Cells For Weeks And Months On End.

- 3.1 King County operates two jails designed to hold adults, the RJC and the King County Jail.
- 3.2 Located in Kent, Washington, the RJC is a courthouse complex and correctional facility. The jail portion of the RJC houses pre-trial detainees and people serving criminal sentences. It generally has a daily census of between 830 and 950 adults.
- 3.3 The King County Jail is in downtown Seattle and houses more than 2100 adults every night.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 4

No. 2:17-cv-01560-JCC

14

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2122

Facts About The Children That King County Isolates.

- 3.4 Under Washington law, any child a prosecutor charges with one of a list of a certain crimes who is 16 or 17 at the time of the alleged offense is automatically referred to the adult criminal justice system for the adjudication of the criminal charge.
- 3.5 Younger children may also be sent to the adult system, but only after a Superior Court Judge holds a hearing and determines that adult jurisdiction is appropriate.
- 3.6 By policy and practice, King County generally holds all children charged as adults in King County at the RJC pending resolution of their criminal cases. This has been King County's policy and practice for a number of years.
- 3.7 On occasion, a child charged as an adult may be held at the King County Jail, if a King County employee determines that "[m]edical, psychiatric, or security issues require" that the child be held at the King County Jail and not at the RJC.
 - 3.8 Typically, King County holds 15 to 25 children at the RJC at any given time.
 - 3.9 These children have not been convicted, but are detained at the RJC awaiting trial.
- 3.10 Depending on the nature of the charged offense, the County may detain a child in jail at the RJC for months or even years.
- 3.11 Nonetheless, King County holds many children at the RJC in isolation, alone in their cells, for days, weeks or months on end.
- 3.12 Generally, the children held at the RJC and their families do not have the financial means to afford bail that would allow the children to leave jail pending the dispositions of their cases.
 - 3.13 The vast majority of children that King County charges as adults are children of

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 5

No. 2:17-cv-01560-JCC

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are allowed and the classification levels of the children.

- 3.26 The Children's Isolation Unit King County operates at the RJC consists of a few cells that are small and stark.
- 3.27 A typical cell is small and contains a stainless steel toilet, a sink, a mattress, and an overhead fluorescent light. The cell floors and walls are concrete. The cells have no windows to the outside and natural light does not enter them. The cell door is solid with narrow Plexiglas windows. A "pass through" slot allows correctional officers to pass meals to the youth locked inside. The cells have no phones, radios, or televisions.
 - 3.28 Children held in isolation spend at least 23 hours a day locked in their cells.
 - 3.29 Often King County fails to allow children out of their cells for even an hour a day.
- 3.30 On many occasions, children have been held for 47 or 48 hours at a time and even more without being allowed out of their cells.
- 3.31 On occasion, children, including the Plaintiffs, have been allowed out of their cells for only 15 minutes every three days.
- 3.32 When children are allowed out of their cells, they are alone in the day room that adjoins their cell.
 - 3.33 King County isolates children in order to punish them for minor misbehaviors.
 - 3.34 King County refers to this type of isolation as "disciplinary housing."
- 3.35 These decisions are often arbitrary and based on minor misbehaviors that are common for many teenagers, and common particularly for children who have been confined alone in a cell with nothing to do for days or weeks on end.
 - 3.36 For example, children have been placed in isolation for failing to meet dress code

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 7

Page /

22

No. 2:17-cv-01560-JCC

22

rules, mouthing off to correctional officers, placing jam in a key hole, and refusing to quiet down.

- 3.37 Not addressing a staff member by his proper title, annoying the staff, being loud, or violating the dress code can result in weeks or months of isolation.
- 3.38 Once a child is placed in isolation, correctional officers regularly take all or some of the child's "out of cell time" for alleged transgressions of RJC rules, meaning that children remain alone in their cells for days at a time without being allowed out.
- 3.39 Some children are held for weeks or months beyond the date which they are scheduled to be released from isolation.
 - 3.40 King County also holds children in isolation for reasons other than punishment.
- 3.41 King County holds children in "protective custody" isolation when there is a concern that a particular child may not be able to live alongside other children held at the RJC.
- 3.42 This "protective custody" isolation is identical to the "disciplinary housing" isolation that King County imposes on many children.
- 3.43 "Protective custody" isolation entails at least 23 hours a day of isolation in a cell alone with no meaningful social interaction, environmental stimulation, or human contact.
- 3.44 Children have been held in "protective custody" isolation for months because King County has not provided them with any alternative housing option that does not require isolation.
- 3.45 King County has other locations where it could house children in need of protection that would not require them to be alone. Nonetheless, King County refuses to place children in more appropriate housing.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 8 No. 2:17-cv-01560-JCC

- 3.46 One child was placed in "protective custody" isolation because of threats he had received from other youth. As a result, he spent 5 months alone in a cell, even though King County has other locations where he could have been housed with other children.
- 3.47 Children locked in King County's Children's Isolation Unit have virtually no meaningful human interaction.
- 3.48 "Recreation" consists of being placed alone in a small, barren box with a concrete floor, concrete walls and little else.
- 3.49 Before being able to leave a cell for a visit with family, the child must place his or her hands through the metal slot in the door to be handcuffed.
- 3.50 Many children held in isolation are handcuffed and escorted by two correctional officers whenever they are visited by family or friends, further humiliating the child in front of their loved ones.
- 3.51 Children in the isolation cells cannot participate in any group recreational activities, such as basketball, cards or chess.
- 3.52 While in isolation, children are not allowed to order anything from the commissary. As a result, many children held in isolation report being hungry.
 - 3.53 They are denied other privileges as well.
- 3.54 Additionally, children in isolation are regularly denied access to reading or writing materials or other items that would help them to pass the time while locked in their cells by themselves.
 - 3.55 They eat their meals alone in their cells.
 - 3.56 They receive no meaningful education while in isolation.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 9

No. 2:17-cv-01560-JCC

- 3.57 Their time out is the only time when they can go outside to the rec yard, use the telephone, watch t.v., or take a shower.
 - 3.58 They are alone, even in the rec yard.
- 3.59 King County has severely restricted the times when parents and other family members may visit children held at the RJC to only a few hours a week.
- 3.60 King County refuses to allow parents to visit their children if they can't get to the RJC because of work, family commitments, or lack of transportation during the few hours King County permits visits.
- 3.61 Furthermore, while children may have access to a telephone, King County charges families a significant amount for use of the telephone. Many families do not have the money for frequent phone calls. Consequently, children in isolation may go days or weeks without any contact with family.
- 3.62 Children's requests for help and written grievances are routinely and regularly ignored by staff.
- 3.63 Nearly every aspect of living in King County's Children's Isolation Unit is dehumanizing.
- 3.64 Depending on the circumstances, children may be shackled, pepper sprayed, or strip searched by jail staff.
- 3.65 Staff members regularly use profanities, mock the children and treat them with disrespect.
- 3.66 Children report being sworn at, called "stupid" and told to "shut up" regularly by

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 10

No. 2:17-cv-01560-JCC

- 3.67 A few of the correctional officers are particularly unpleasant.
- 3.68 One particular correctional officer asked a child of color with a Latinx-sounding surname, "You're still here? I thought with the president cracking down you would've been deported by now." The youth informed the officer that he was Native American and a United States citizen.
- 3.69 One youth subject to days of such disrespect from the same officer finally snapped and spit in his face. He was immediately sent to isolation where he remained for two months.
- 3.70 When his designated 7-day period of disciplinary isolation had passed, he was not sent back to one of the other two pods. Instead he remained in isolation without explanation for 60 days.
- 3.71 Another child got into a verbal altercation with another youth and was sent to isolation for several days. After fulfilling the time he had been given for the disciplinary infraction, he was not returned to his original pod. Instead, he was told that there was no space in either of the other pods, and he would have to stay in isolation until space became available.
- 3.72 King County has not provided the correctional officers who supervise the children at the RJC or King County Jail with specialized training on how to manage children or teenagers, unlike the staff at the juvenile detention facility.
- 3.73 King County has not promulgated appropriate policies and procedures that govern the management of children at the RJC or King County Jail.
- 3.74 King County has not properly supervised the correctional officers who watch over the children at the RJC or the King County Jail in order to ensure that they do not antagonize

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 11 No. 2:17-cv-01560-JCC

children or drive them to commit misbehaviors that lead to their isolation.

- 3.75 King County has not put in place appropriate procedural safeguards to protect children with mental health disorders from being isolated and that they get the attention and support that they need in order to avoid behaviors that might lead to their isolation.
- 3.76 King County allows correctional officers to take children's out of cell time arbitrarily and without justification.
 - 3.77 King County approves of the use of long-term isolation against children.

Facts About The Isolation Of Children At The King County Jail.

- 3.78 At times, King County places children in isolation at the King County Jail in downtown Seattle. Typically this occurs because the child has been identified as in need of mental health or medical services.
- 3.79 King County places children in isolation at the King County Jail if it believes that the child may be suicidal or a threat to hurt him or herself.
- 3.80 By policy, all children held at the King County Jail are held in what King County calls "single cell housing."
- 3.81 "Single cell housing" is isolation, in that children are locked alone in a cell for long periods of time.
- 3.82 Children held at the King County Jail are held in a unit designed to provide mental health interventions for adult inmates in crisis.
- 3.83 These children are held alone in their cells for long periods of time without being allowed out; sometimes for as long as 72 hours at a time.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 12 No. 2:17-cv-01560-JCC

Facts Showing That King County Isolates All Of The Children At The RJC For Long Periods Of Time.

- 3.84 Children held in the Children's Isolation Unit and at the King County Jail are subject to the conditions, customs, policies and practices set forth above. However, even children held in the general population pods at the RJC are subject to long-term isolation.
- 3.85 King County has a practice of locking down youth in the general population, Nora West unit, for 21 hours per day.
- 3.86 Each cell in Nora West unit holds a single child. These children have therefore been held in isolation for 21 hours a day.
- 3.87 Due to King County's policies and practices every child held at the RJC has been isolated or will be isolated in the future.

Facts About How King County Is Harming Children.

- 3.88 Potentially dangerous for anyone, solitary confinement is especially harmful for children, who are still developing physically, psychologically, and socially.
 - 3.89 King County has a special relationship with the children under its care.
- 3.90 As a result of this special relationship, King County has a duty to protect and maintain the health, safety and welfare of all the children it holds at the RJC.
- 3.91 Nonetheless, King County's use of isolation is inflicting serious harm on children and exposing them to a substantial risk of serious harm.
- 3.92 King County's use of isolation at the RJC has caused children to suffer from suicidal ideation or intent, anxiety, depressive symptoms, post-traumatic symptoms, and worsening behavior.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 13 No. 2:17-cv-01560-JCC

- 3.93 Children have reported feeling "crazy," depressed, and anxious from the lack of stimulation caused by isolation and the lack of contact with others.
- 3.94 Some are unable to sleep at night because of the anxiety and depression caused by being isolated for days at a time.
- 3.95 Their sleep is also troubled by the screams of adult inmates that they can hear through their vents throughout the night.
 - 3.96 Some wonder whether those voices are actually real.
- 3.97 Some feel as though they "are not going to make it" because of the uncertainty about how long they will be held alone in their cells.
- 3.98 Others report talking to themselves and having physical symptoms, like stomach and headaches, related to the stress and boredom of long-term isolation.
 - 3.99 Children have threatened suicide as a consequence of being isolated for so long.
- 3.100 Children report that because of the stress caused by long-time isolation, they have agreed to accept plea deals in order to get out of isolation and into a different facility that does not isolate children.
- 3.101 The parents of children isolated at the RJC have indicated that the long term isolation has affected their children's moods, emotions and personalities.

Facts Showing That King County Does Not Provide Mental Health Evaluations, Monitoring Or Treatment To The Children It Isolates At The RJC.

- 3.102 Isolation is particularly awful for children who suffer from mental health disorders.
 - 3.103 Children in isolation do not receive mental health evaluations upon being placed

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 14 No. 2:17-cv-01560-JCC

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FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 15 No. 2:17-cv-01560-JCC

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3.104 Children housed in King County's children isolation unit are not monitored by any qualified mental health professional.

- 3.105 No counselor, therapist or mental health professional regularly or routinely inquires about the mental health or wellbeing of the children held in King County's children isolation unit.
- 3.106 King County does not evaluate how isolating children will affect their mental health or how it might injure them.
- 3.107 King County does not notify a child's parents when he or she is placed in isolation, explain the reasons for that isolation or explain when the child will be released and under what conditions.
- 3.108 As described above, because of the severe limitations King County places on visitation and the costs of telephone calls, parents may have no other way of finding out what King County is doing to their child.
- 3.109 King County has not provided the children at the RJC or the King County Jail with counseling, mental health support, specialized staff or other interventions that would reduce or eliminate the behaviors that lead to children being isolated and that often result in long-term isolation.
- 3.110 King County's on-going use of isolation has physically and psychologically injured many children and poses a substantial risk of serious harm to all children held at the RJC.
 - 3.111 These injuries will continue absent court intervention.

Facts Showing That King County Is Aware That Isolation Is Harmful To Children But Does It Anyway.

- 3.112 King County has acknowledged that isolation harms children and has been informed about the injuries it is causing children by isolating them.
- 3.113 One of King County's current policies regarding the use of isolation at the RJC states that an "Inmate-patient[] under the age of 19" is a "contraindication" for the use of isolation.
- 3.114 King County also operates a juvenile detention facility on First Hill in Seattle that houses children under the age of 18.
- 3.115 By policy and practice, King County does not utilize long-term isolation against children held at the juvenile detention facility.
- 3.116 Unlike at the RJC, at the juvenile detention facility, King County does not utilize isolation as a form of discipline.
- 3.117 Multiple stakeholders, family members, children and other concerned individuals have asked King County to treat the children held at the RJC as it treats the children held at the juvenile detention center by not isolating them and by providing them with appropriate housing options and additional programming opportunities. To date, King County has refused.

Facts Showing That King County's Practice Of Continuing To Isolate Children Causes Long-Lasting Harm And Has Been Rejected As Harmful And Counterproductive By Scientific Consensus And Accepted Correctional Standards.

3.118 Defined by the National Commission on Correctional Health Care as "the housing of an adult or juvenile with minimal to rare meaningful contact with other individuals," solitary confinement or isolation can harm both adults and children.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 16 No. 2:17-cv-01560-JCC

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- 3.119 However, children are especially susceptible to serious psychological harm when they are isolated from other people because they are still developing psychologically, neurologically, and socially.
 - 3.120 Children in isolation face a significant risk of serious mental harm.
- 3.121 Isolation causes, perpetuates, and worsens mental health disorders, including but not limited to post-traumatic stress disorders, psychosis, anxiety disorders, major depression, hypervigilence, abnormal aggression, agitation, suicidal ideation, suicidal intent, self-mutilation, and suicidal behavior.
- 3.122 Isolation can lead to chronic conditions like depression, which, in teenagers, can manifest as anger or as self-harm.
- 3.123 Research shows that almost all suicides within juvenile correctional facilities occur when the child is in some type of isolation.
- 3.124 Isolation can have lingering effects. Children who experience depression and anxiety in their teenage years as a result of isolation are at a higher risk of presenting with these diagnoses again.
- 3.125 Isolating children can also bring on paranoia, anger, and mistrust of adults or authority figures. Unlikely to trust others, children emerging from isolation have trouble forming the therapeutic relationships necessary to address the mental health concerns resulting from solitary confinement.
- 3.126 Medical research on adolescent brains explains why children are more vulnerable to the harms caused by isolation. In the adolescent brain, the connections between the frontal lobe and the mid-brain have not fully developed. The severe physical or psychological trauma

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 17 No. 2:17-cv-01560-JCC

13 14

15

16

17

18

19

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21 22

> FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 18

No. 2:17-cv-01560-JCC

brought on by isolation can cause permanent changes in the brain and increase the risk of developing permanent psychiatric conditions.

- 3.127 The risk of harm from isolation is made worse by the disproportionately high incidence of preexisting trauma and mental health disorders among children in the criminal justice system. Research shows that over 60% of the youth in correctional settings have an underlying major mental illness. Stress from isolation can compound past trauma and exacerbate mental illnesses and disabilities. Trauma from social isolation will be more long-lasting for those with mental illnesses or disabilities than for those without.
- 3.128 Isolating children is also counterproductive, because it does not reduce future misbehavior. In fact, psychological research has shown the opposite: placing children in solitary confinement can exacerbate the agitation and behavior that led to discipline in the first place.
- 3.129 In Ohio, the state Department of Youth Services' ("DYS") analysis of five years of data showed that as the rate of solitary confinement increased, so did acts of violence—and that when DYS cut its use of isolation for children it saw a dramatic reduction in the level of violence within its juvenile facilities. Based upon this analysis, Ohio DYS concluded that isolation "does not prevent violence or reduce assaults on staff and youths; instead . . . it actually increases violence."
- 3.130 Because it is harmful and counterproductive, the American Medical Association, the American Academy of Child and Adolescent Psychiatry, the American Correctional Association and the National Commission on Correctional Health Care have all called for the abolition of isolation against children.
 - 3.131 The National Commission on Correctional Health Care, for example, issued a

statement articulating their position that children should not be placed in solitary confinement for any duration and highlighted children' particular vulnerability to adverse reactions from isolation.

- 3.132 The American Correctional Association has issued draft standards that prohibit the use of long-term isolation against children.
- 3.133 Similarly, organizations dedicated to the welfare of children, such as the Children Detention Alternatives Initiative and the Performance- based Standards Learning Institute, have also adopted standards that call for the elimination of isolation for children.
- 3.134 The World Health Organization, the United Nations, and other international bodies have also recognized that isolation is harmful to a child's psychological well-being and cognitive development and must be ended.
 - 3.135 The U.N. has repeatedly condemned the isolation of children, calling it torture.
- 3.136 Because of the undisputed scientific evidence, the United States Justice Department ("DOJ") recommended the abolition of the isolation for children.
- 3.137 Based on the DOJ recommendation, the scientific consensus, and the appreciation of the harms isolation inflicts on children, the use of solitary confinement against children was banned in all federal prisons.
- 3.138 Similarly, many states, counties and localities have banned the use of isolation against children.
- 3.139 King County's practice of isolating children is out of step with the science and generally accepted correctional standards because it is harmful to children and counterproductive.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 19 No. 2:17-cv-01560-JCC

- 3.152 Children received no educational services for the first several weeks of this school year because no instructor was available.
- 3.153 The federal Individuals with Disabilities in Education Act (IDEA) requires that eligible students receive special education services.
- 3.154 King County has an obligation to ensure that children under their care receive special educational services for which they are eligible.
- 3.155 Many of the children held at the RJC are eligible to receive special education services.
- 3.156 Many of them have existing Individual Educational Plans (IEPs) that were created by their home school districts before they were incarcerated.
- 3.157 IEPs are plans that all schools must create in collaboration with eligible students, their parents, and school staff to address the special educational needs of students living with disabilities.
- 3.158 King County neither provides appropriate special educational services to the children at the RJC nor ensures that they receive them.

Facts Showing That Children In Isolation Are Denied An Education Without Due Process Of Law.

- 3.159 As detailed above, the educational services provided to all of the children at the RJC are constitutionally inadequate. However, those services provided to children held in isolation are particularly troubling.
- 3.160 Children in isolation receive even fewer educational resources and less face-to-face time with an instructor than students in the general population pods.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 21 No. 2:17-cv-01560-JCC

- 3.161 At most, children in isolation receive a few minutes of time per day with an instructor. They are then left to do paper worksheets alone in their cells.
- 3.162 Even the few minutes of face-to-face instruction occur through the closed and locked steel cell door.
- 3.163 King County prohibits the children in isolation from participating in the limited group instruction given to children in the general population pods.
- 3.164 It is King County's policy and practice to severely limit educational services solely because a child is placed in isolation.
- 3.165 King County does not give the children in isolation notice or an opportunity to be heard before it denies them the limited educational services provided to those in general population or at any point thereafter.
- 3.166 It refuses to provide notice or an opportunity to be heard even though the reason for isolating the child may have nothing to do with his or her participation in educational activities.
- 3.167 King County does not evaluate how isolating children will impact their schooling or academic progress.
- 3.168 King County does not allow a child or a parent to explain why isolation and the corresponding denial of educational services will harm the child.
- 3.169 Children receive no notice when placed in isolation that it will result in a denial of educational instruction or that they will be cut off from their regular class work.
- 3.170 Children placed in isolation receive no hearing at which they can challenge the denial of educational services as a result of their placement in isolation.

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 22 No. 2:17-cv-01560-JCC

RJC regularly accept plea deals because they want to be moved to more humane facilities, not be isolated for weeks on end, have more regular contact with family, and receive some semblance of a proper education.

- 3.181 Prosecutors use the "auto-decline" law to coerce children into accepting longer criminal sentences than they would get without the threat of long sentences in the adult system.
- 3.182 As detailed above, the vast majority of children charged as adults are children of color.
- 3.183 A disproportionate number (86%) of children that King County charged as adults in 2016 are children of color.
 - 3.184 Every child that King County charged as an adult in 2015 was a child of color.
- 3.185 King County is also moving forward with building a new jail in which it plans to incarcerate children for the next 50 years.
- 3.186 It is doing so even though its own experts in a recently released report say that the County's plans for the new children's jail do not meet best practices. *See*, Eric Trupin and Mara Lucia Puertolas, Working to Reduce the Use of Secure Confinement A Review of King County's Children and Family Justice Center, (August 17, 2017), found at: http://www.kingcounty.gov/elected/executive/constantine/news/release/2017/September/15-trupin-CFJC.aspx.
- 3.187 This report, commissioned by King County states, "the incorporation of mezzanines (pods) reminiscent of adult-correctional facilities totaling a large bed count (112) runs contrary to best practices."
 - 3.188 Furthermore, the report notes that "[t]he progress of the CFJC project places clear

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 24

No. 2:17-cv-01560-JCC

constraints on the structure of the review and on the degrees of freedom of many of the architectural recommendations, in particular as it relates to bed count and living unit configurations."

3.189 As detailed in the report, affected King County employees condemned King County's plans for the new jail as problematic and ill-conceived:

The facilities team for example, in attempts to improve the system from within, referenced design elements that they had put forth as instrumental to improving the day to day experience of youth in detention but that had been factored out of the final design... Their frustrations stemmed from working with a design team that had expertise in building adult correctional facilities before consultants with more progressive juvenile treatment backgrounds were brought on, and because of their perception that the courthouse portion of the facility was prioritized while many innovations to the detention section were identified as too costly.

- 3.190 As its own experts note, in designing the new children's jail King County ignored its own employee's suggestions and prioritized courtrooms over humane living conditions for children.
- 3.191 Furthermore, King County is intent on building the jail even though Division II of the Washington State Court of Appeals has ruled that the levy upon which King County relies to fund the project is illegal. *See End Prison Indus. Complex v. King Cty.*, No. 49453-1-II, 2017 Wash. App. LEXIS 2220 (Div II Sep. 26, 2017).
- 3.192 In recent court filings, King County has stated that even if it cannot rely on the levy funds it will take two hundred million dollars from some other part of its budget to ensure it builds its jail, two hundred million dollars that would otherwise go to human services, homelessness prevention programs, or environmental protection efforts.
 - 3.193 King County has pledged hundreds of millions in public dollars to build an

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 25 No. 2:17-cv-01560-JCC

unnecessary and harmful children's jail, but is unwilling to provide the funding necessary to give the children at the RJC an appropriate education or to find them appropriate, humane housing options that do not require them to be isolated for weeks and months on end.

3.194 King County will continue to isolate children and fail to properly educate them until this Court orders King County to meet its legal obligations to the children under its care.

IV. FACTS REGARDING INDIVIDUAL PLAINTIFFS

Facts relating to Plaintiff D.B.

- 4.1 Plaintiff, D.B., entered the R.J.C. in March 2017.
- 4.2 D.B. is an African-American minor under the age of 18.
- 4.3 D.B. was placed in isolation on May 28, 2017.
- 4.4 He was sentenced to ten days of isolation after a disciplinary hearing.
- 4.5 At the end of the ten days he was not released from isolation.
- 4.6 Though he asked, no one explained to him why he remained in isolation.
- 4.7 King County held him in isolation for almost two months without explaining why.
- 4.8 After being released, D.B. was placed in isolation again on August 11, 2017.
- 4.9 He has been there ever since.
- 4.10 He has been told he is in isolation because he cannot be in the same pod with another child and there is nowhere else to hold him at the RJC.
 - 4.11 While in isolation, D.B. is out of his cell no more than an hour a day.
- 4.12 During stretches of days in September, D.B. was given only 15 minutes of out of cell time every 3 days.
 - 4.13 Correctional officers take D.B.'s out of cell time for minor misbehaviors or

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 26

No. 2:17-cv-01560-JCC

1 as a result of being placed in isolation. 2 The Facts relating to Plaintiff C.S. 3 4.27 Plaintiff C.S. entered the RJC in April 2017. C.S. is a white person who was child under the age of 18 when this lawsuit was 4 4.28 5 begun. 6 4.29 King County jail staff placed him in isolation in early August. 7 4.30 C.S. has been in isolation since that date and remains in isolation today. 8 4.31 Since August 2017, he has been locked alone in his cell for at least 23 hours a 9 day. 10 4.32 He has been denied any time out of his cell on a number of occasions, meaning 11 that he often remains alone in his cell for 47 or more straight hours. 12 4.33 Recently he was prescribed mental health medications because he is clinically 13 depressed. 14 4.34 Though King County charged him as an adult and kept him in the RJC for many 15 months, C.S. has now plead guilty to a juvenile charge and will serve his juvenile sentence in a juvenile correctional facility. He will be released within three years. 16 17 4.35 C.S. has also been denied an adequate education. He currently receives only a few minutes of face-to-face instruction Monday 18 4.36 19 through Friday. 20 4.37 The worksheets that he is provided are not appropriate for his educational level or 21 his particular educational needs. 22 4.38 He receives no feedback or evaluations of his work. COLUMBIA LEGAL SERVICES FIRST AMENDED COMPLAINT FOR Institutions Project INJUNCTIVE AND DECLARATORY RELIEF-101 Yesler Way, Suite 300 Page 28 Seattle, WA 98104 No. 2:17-cv-01560-JCC (206) 464-0838 (phone); (206) 382-3386 (fax)

Page 32 No. 2:17-cv-01560-JCC

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FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 33 No. 2:17-cv-01560-JCC

5.2 Plaintiffs also seek declaratory and injunctive relief on behalf of a subclass

All people under the age of 18 who are currently incarcerated at the Maleng Regional Justice Center or will be incarcerated there at any time in the future and are children with disabilities, as defined by the Individuals with Disabilities Education Act, and are in need of special education and related services ("IDEA Subclass").

- 5.3 All class and subclass members face a substantial risk of serious harm as a result of King County's use of isolation and King County's denial of an appropriate and adequate education.
 - 5.4 The facts and claims meet the requirements of Fed. R. Civ. P. 23(a).
- 5.5 Numerosity: Joinder of all class and subclass members is impracticable because of the size of the class and subclass and the characteristics of the class members. At any given time, all of the children incarcerated at the RJC are at a significant risk of unconstitutional isolation and each is denied an appropriate education. Every month, additional class and subclass members cycle in and out of the RJC and King County Jail. Many of these children are unable to file lawsuits on their own because of their youth, disabilities, and lack of financial resources.
- 5.6 Commonality: There are questions of law and fact common to all members of the class and subclass, including but not limited to: whether King County's policies and practices of placing children in isolation pose a substantial risk of serious harm to the Plaintiff Class and IDEA Subclass and violate rights guaranteed them by the Eighth and Fourteenth Amendments to the United States constitution and by Washington's Constitution and laws; and whether the Defendants have unlawfully denied educational services in violation of the class members'

Fourteenth Amendment rights, the Washington Constitution, the IDEA and applicable

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Washington laws.

- 5.7 *Typicality*: The claims of the named Plaintiffs are typical of those of the class.
- 5.8 Adequacy of Representation: The named Plaintiffs, their representatives, and class counsel will fairly and adequately represent the interests of the class. The named Plaintiffs and their representatives have no interests in this matter that are antagonistic to other class members. Class counsel have many years of experience in civil rights and class action litigation.
- 5.9 Class-wide declaratory and injunctive relief are appropriate under Rule 23(b)(2) because King County has acted or refused to act on grounds generally applicable to the class as a whole.

VI. JURISDICTION AND VENUE

- 6.1 This action arises under the Constitution and laws of the United States, including 42 U.S.C. § 1983 and the Individuals with Disabilities Education Act, 20 U.S.C. §§ 1400-1482. This Court has subject matter jurisdiction pursuant to 28 U.S.C. §§ 1331 and 1343(a)(3) and supplemental jurisdiction over the state law claims presented in this action pursuant to 28 U.S.C. § 1367.
- 6.2 This Court has jurisdiction to issue the declaratory relief requested pursuant to the Declaratory Relief Act, 28 U.S.C. §§ 2201 and 2202 and this Court may also grant injunctive relief pursuant to Rule 65 of the Federal Rules of Civil Procedure and RCW 49.60.030(2).
- 6.3 This Court has authority to award costs and attorneys' fees under 42 U.S.C. § 1988, 20 U.S.C. § 1415 and RCW 49.60.030(2).
- 6.4 Venue is proper in the Western District of Washington pursuant to 28 U.S.C. § 1391(b)(1) and (b)(2). King County is located in the Western District of Washington, and the

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 34 No. 2:17-cv-01560-JCC

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FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 35 No. 2:17-cv-01560-JCC

VII. CLAIMS FOR RELIEF

events and omissions giving rise to the claims in this action occurred in this district.

- 7.1 First Claim: By isolating children in the conditions described above, King County has acted under color of state law and has violated and continues to violate the named Plaintiffs' and putative class members' rights under the Eighth Amendment and Fourteenth Amendment of the United States Constitution, which are actionable pursuant to 42 U.S.C. § 1983.
- 7.2 Second Claim: By isolating children in the conditions described above, King County has acted under color of state law and has violated and continues to violate the named Plaintiffs' and putative class members' rights under Article I, section 14 of Washington's Constitution.
- 7.3 **Third Claim**: By isolating children, King County has violated and continues to violate its duty to protect and maintain the health, safety and welfare of the individual Plaintiffs and the members of the Plaintiff class.
- 7.4 **Fourth Claim**: By denying all children an appropriate and adequate education, King County has acted under color of state law and violated and continues to violate the rights of the Plaintiffs and the rights of putative class members under Article IX of the Washington Constitution.
- 7.5 **Fifth Claim**: By denying special educational services and resources to children held at the RJC, King County acted under color of state law and has violated and continues to violate the rights of named Plaintiffs and the rights of the putative IDEA Subclass's members under the Individuals with Disabilities Education Act, 20 U.S.C. §§ 1400 et seq.

- 7.6 <u>Sixth Claim</u>: By denying all children an appropriate and adequate education, King County has violated and continues to violate its duty to protect and maintain the health, safety and welfare of the individual Plaintiffs and the members of the Plaintiff class.
- 7.7 Seventh Claim: By denying children held in isolation an appropriate and adequate education without due process of law, King County has acted under color of state law and its actions or inactions have violated and continue to violate the named Plaintiffs' and putative class members' rights under the Fourteenth Amendment of the United States Constitution, which are actionable pursuant to 42 U.S.C. § 1983.
- 7.8 **Eighth Claim**: By denying children who are predominantly children of color an appropriate and adequate education, King County has acted under color of state law and its actions or inactions have had a disparate impact upon children of color, which violates the named Plaintiffs' and putative class members' rights under Article IX of the Washington Constitution and Washington's Law Against Discrimination, RCW 49.60.030 and RCW 49.60.400.

VIII. RELIEF REQUESTED

The Plaintiffs respectfully request that this Court:

- 8.1 Certify this action as a class action.
- 8.2 Adjudge and declare that the actions, customs, conditions, policies, and practices described in this Complaint violate the rights of the Plaintiffs and the class they seek to represent under the federal and state constitutions and other applicable laws.
- 8.3 Preliminarily and permanently enjoin the Defendant King County, its agents, employees, and all persons acting in concert with them from subjecting the individual Plaintiffs, the Plaintiff Class, and the IDEA Subclass to the actions, customs, conditions, policies, and

FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 36 No. 2:17-cv-01560-JCC

Appoint a Special Master pursuant to Fed. R. Civ. P. 53 to oversee King County's compliance with any orders the Court will issue in the future. Order King County to provide all appropriate and necessary funds to compensate the Special Master for his or her duties. Retain jurisdiction of this case until such time as King County has fully complied with all orders of the Court or Special Master, and there is reasonable assurance that King County will continue to comply in the future with these orders. Award Plaintiffs, the Plaintiff Class and the IDEA Subclass their reasonable attorneys' fees and costs pursuant to 42 U.S.C. § 1988, 20 U.S.C. § 1415, RCW 49.60.030(2) and any other applicable statute or court rule. Award Plaintiffs appropriate incentive payments. Award Plaintiffs, the Plaintiff Class and the IDEA Subclass such other and further Respectfully submitted this 23rd day of October, 2017. ATTORNEYS FOR PLAINTIFFS COLUMBIA LEGAL SERVICES /s/ NICHOLAS B. STRALEY Nicholas B. Straley, WSBA #25963 Nicholas B. Allen, WSBA #42990 Michael Althauser, WSBA #49842 Sujatha Branch, WSBA #51827 Attorneys for Plaintiffs Nick.Straley@Columbialegal.org Nick.Allen@Columbialegal.org

INJUNCTIVE AND DECLARATORY RELIEF-Page 37

No. 2:17-cv-01560-JCC

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Case 2:17-cv-01560-JCC Document 2 Filed 10/23/17 Page 38 of 38

22

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FIRST AMENDED COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF-Page 38 No. 2:17-cv-01560-JCC